Federal Department of Foreign Affairs FDFA **Swiss Agency for Development and Cooperation SDC**Gender and social equality





SDC & Social Protection Online Learning Series

Module 7: Governance / Systems
Strengthening & Social Protection



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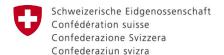


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New Shareweb



Social Protection > Social-Protection-Home

Home News LNOB Social Protection

Social Protection





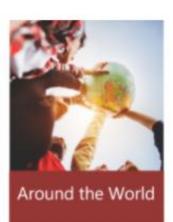


SDC Projects











1. Introduction

Structure Module 7:

Governance / Systems Strengthening & Social Protection

STRUCTURE	TIME
1. Introduction	10 min
2. Technical Input Presentation	40 min
→ Q&A	10 min
Break	5 min
3. SDC Albania Case Study: Challenges & Lessons Learned from the LNOB Project	15 min
→ Q&A	25 min
4. Closing Words	10 min
5. Evaluation	5 min

Summary Module 1 & 2: Social Protection & Instruments



SP may serve different purposes:
 Prevention, Protection, Promotion and Transformation (3 Ps & one T)

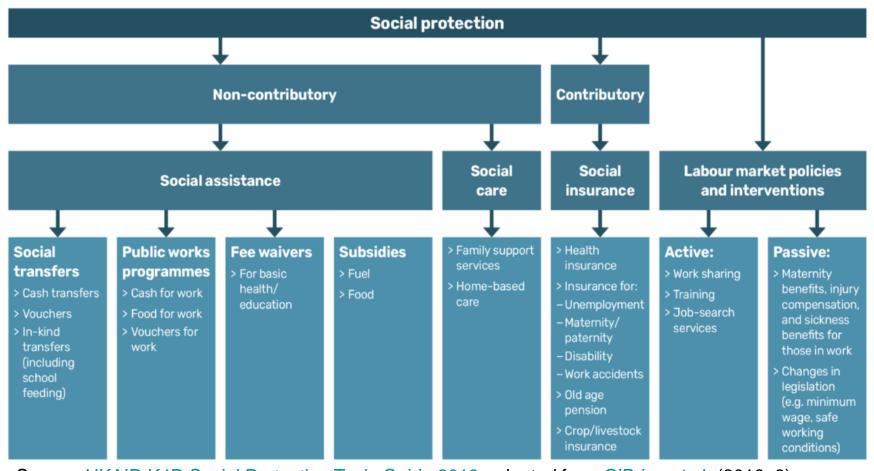


- SDC engagements cover:
 - 1. Social assistance
 - Insurance
 - Labour market policies &
 - 4. Systems strengthening
- SP fits well to SDCs core concepts
 (LNOB, social inclusion, decent work, gender equality)



- Different non-contributory & contributory SP instruments exist
 - Social assistance (cash transfers, in-kind transfers, public works)
 - > **Insurances** (health, old-age, catastrophic risks/agriculture)
 - Labour market policies (skills training, employability, cash plus)
 - Social services (child protection, family counselling, old age care)
- There are many different socio-economic impacts & evidence exists, but the context always matters
- Presentations & recordings available on SDC Poverty-Wellbeing Shareweb

Social Protection Tool Box



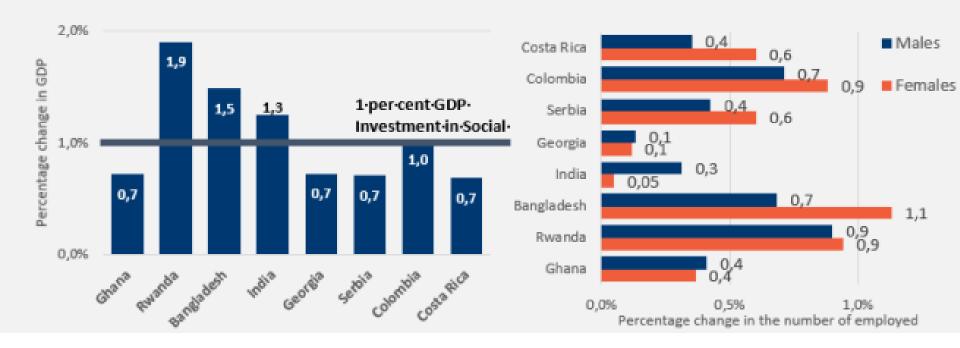
Source: <u>UKAID K4D Social Protection Topic Guide 2019</u>, adapted from <u>O'Brien et al</u>. (2018: 6).

What is SP? Why do we need to invest in it?



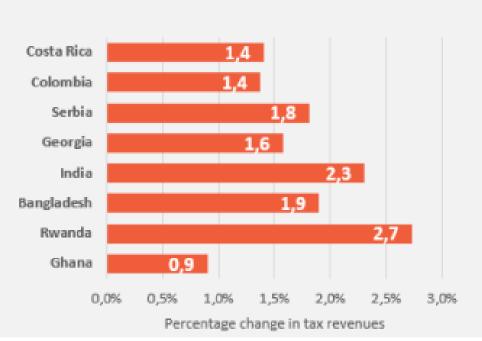
What is SP? Why do we need to invest in it?

The-investment-of-1-per-cent-of-GDP-in-social-protectionpolicies-has-a-return-on-the-GDP-between-1.9-and-0.7-times-theinvestment.-¶ The-investment-of-1-per-cent-of-GDP-in-social-protectionpolicies-has-a-positive-effect-on-the-increase-of-number-ofemployed,-with-a-higher-increase-for-female-workers.¶

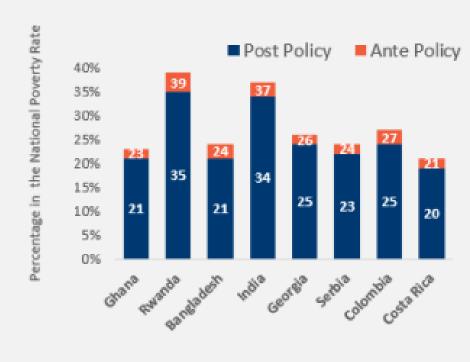


What is SP & why do we need to invest in it?

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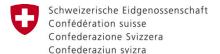


The-investment-of-1-per-cent-of-GDP-in-social-protectionpolicies-has-a-positive-effect-in-the-reduction-of-poverty.¶





2. Governance / Systems Strengthening & Social Protection



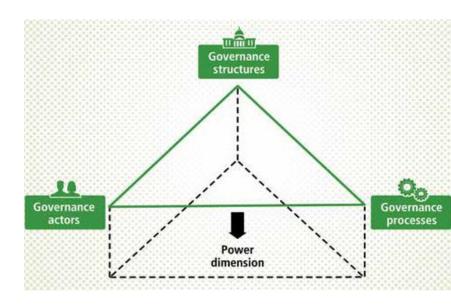
2.1 Governance in the SDC & the Link to SP

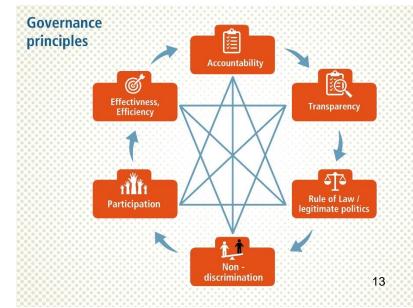
SDC Approach of Inclusive & Accountable Governance

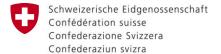
- What is it? Inclusive Governance practices make governments more 'accountable, more inclusive, more accessible for ALL citizens'
- What does it mean? Putting people's well-being, basic human rights & peaceful coexistence at the centre of attention
- What does it imply? Promoting active citizenship & human rights, legitimate institutions & inclusive, participatory multi-level democracy for sustainable development
- SDGs and LNOB: Goal 16 & core ingredient to achieve ALL 17 SDGs & key for realizing LNOB-Principle
- Social Protection: Inclusive governance for realizing the right to social protection, in particular equal access to services

SDC's Governance Principles

- Dual approach to governance
- Systemic approach (across government levels & sectors)
- Value-based good governance: contextualised, long-term & incremental (process)
- Well-being of the people as principal objective (poverty↓, inequality↓, human rights↑, peace↑, fragility↓)
- Understanding power & politics







2.2 Inclusive Governance & SP

Why is Governance a Key Element to SP?

- It supports the building of effective, accountable & inclusive institutions,
 i.e. rights-based comprehensive SP systems
- Through effective administrative systems governance is laying the foundation for quality services
- It regulates the distribution & access to public goods & services, incl. SP
- It frames the conditions for sustainable & inclusive economic growth, incl. financing
- It frames the conditions for improved social cohesion & reduced fragility





Governance in Social Protection

"Governance structures for social protection should, as far as possible be under the

- General responsibility of the state & ensure participation of all stakeholders involved (democratic governance);
- Efficient and effective administration, management & monitoring of benefits and services (technical governance);
- Clear, transparent and accountable legislative and executive powers (political governance);
- Comprehensive legal framework guaranteeing predictability, rights-based entitlement & well-functioning complaints & appeals mechanisms (legal governance)." (UNDESA and ILO, 2021)

(UNDESA & ILO, 2021)



Good Governance in SP

Coherence & coordination (horizontal & vertical)

Adaptability, dynamism & responsiveness to constant need of improvement

Financial, fiscal & economic sustainability (equity, solidarity, social justice)

Participation by all stakeholders (inclusive social dialogue & participation)

Accountability linked to clear mandates & reg. frameworks

Congruency with SDC good governance principles ...

Predictability & equal treatment (application of law and delivery)

Transparency (Information & entitlements)

Governance at Different Levels of the Political & Administrative System

High Level (national)

- National strategy & definition
- Legislative and regulatory framework
- Institutional structure & policy designs
- High-Level coordination mechanisms
- Budgeting and Finance

Mid Level (regional)

- Oversight and Advice to Local level
- Complementary Programmes
- Programme-level MIS
- Integrated MIS

Street Level (local)

- · Horizontal coordination at operations level
- Client interface & case management
- End-to-end Operations (targeting, payment, etc.)
- · Grievance & appeals mechanisms
- Avenues for stakeholder participation

Coherence & coordination

Good

Governance

Principles

- FinancialSustainability
- Accountability
- > Transparency
- Predictability & equal treatment
- Adaptability

- Entry points at gov't level just indicative
- Various aspect important for all levels, e.g. accountability, coordination

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SDC Governance Objectives & SP Governance Entry Points

High Level (national)

- National strategy and definition
- · Legislative and regulatory framework
- Institutional structure and policy designs
- High-Level coordination mechanisms
- Budgeting and Finance

Mid Level (regional)

- Oversight and Advice to Local level
- Complementary Programmes
- Programme-level MIS
- Integrated MIS

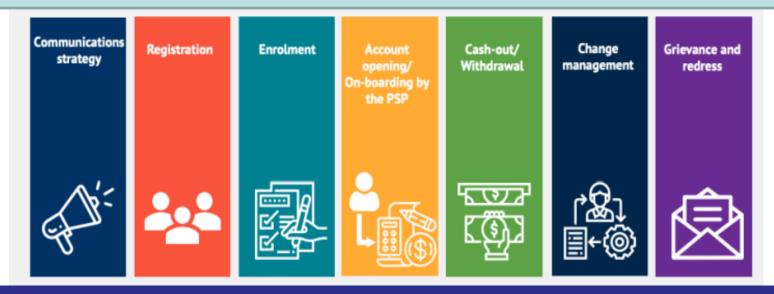
Street Level (local)

- Horizontal coordination at operations level
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- · Grievance and appeals mechanisms
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Five Pillars of SDC Governance Work

- Promoting democratic governance, participation & accountability
- 2. Combating corruption
- 3. Digitalisation
- 4. Strengthening governance as a lever/transversal theme
- Supporting decentralisation & multi-level governance

Key Operation Processes & Systems for SP at the Local Level



Key Operations of SP Programmes

Information/ communication strategy

Registration

Enrolment

On-boarding/account opening

Cash withdrawal

Change Management

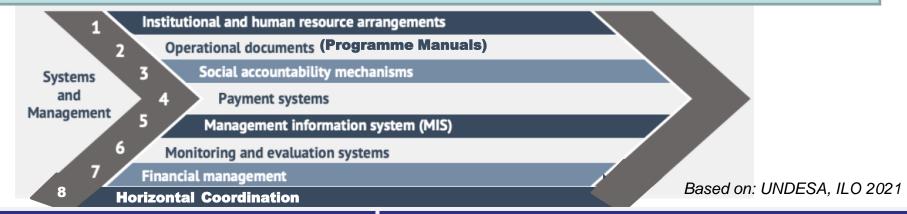
Grievance and redress

Why is it so important?

- To introduce and continually raise awareness about programmes
- To enable collection and validation of personal data
- To allow people to officially join (membership card)
- To open accounts by payment providers
- To gain access to cash (bank card, etc.)
- To dynamically respond to change in beneficiaries' eligibility status
- To enable citizens to appeal decisions, file complaints, provide feedback

Based on: UNDESA, ILO 2021

Critical System & Management Processes for SP at the Local Level

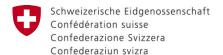


Critical System & Management Processes for SP

- Institutional & human resource arrangement
- Operational documents with detailed rules
- Social accountability mechanisms
- > Payment systems
- Computerised MIS
- ➤ M&E systems
- > Financial management
- Horizontal coordination

Why is it so important?

- To ensure a smooth functioning of the operations (individual skills & capacities, human & operational capacity)
- To guide the administrators (e.g. Programme Manuals)
- To ensure that gov't, PSPs & administrators can be held to account
- · To ensure that transfers can be accessed
- To ensure more efficient & effective delivery of services for eligible citizens & increase accountability & transparency
- To enable systems to flexibly adapt & develop in order to increase access & coverage
- To render implementation sustainable & ensure financial sustainability
- To ensure that eligible citizens/ right holders to have access to SP as needed



2.3 Inclusive Governance & SP Examples

Improved Coordination through Skilled Local Social (Welfare) Officers

Social welfare workers are frontline providers of SP:

- Identification of vulnerabilities (incl. among the poorest)
- Awareness raising on SP
- Targeting & support in enrolment process
- Support in accessing services & programmes
- Supported towards graduation from poverty
- Referral & case management



Challenges:

- Lack of information to implement according to rules & raise awareness
- No/limited access to updated operational documents
- Limited skills to do referral & case-management
- Lack of planning and budgeting skills
- Lack of operational capacity (offices, chairs, computer, access to internet, means of transport, etc.)

GIZ India Karnataka - Workers Facilitation Centres

Network of Workers Facilitation Centres (WFCs):

Community Facilitators (CFs) reach out to poor & vulnerable in remote areas to improve access to social welfare services (case-by-case approach)

HH visits to poor/vulnerable groups & people in rural/remote areas in order to:

- identify eligible HHs & HH members
- collect information
- assist people with documentation requirements to register & claim benefits
- following up on claims
- providing information & creating awareness of SP

CFs from the same locality as beneficiaries (acceptance, facilitates communication & trust)

Impact:

- ↑ collected & updated data → ↑ coverage
- † awareness about existing SP programmes



Simplifying Delivery: Single Window Services

Physical Space

- Information on SP & employment programmes
- Vulnerability & skills assessment
- Case-management & referral
- Enrolment etc.

Coordination

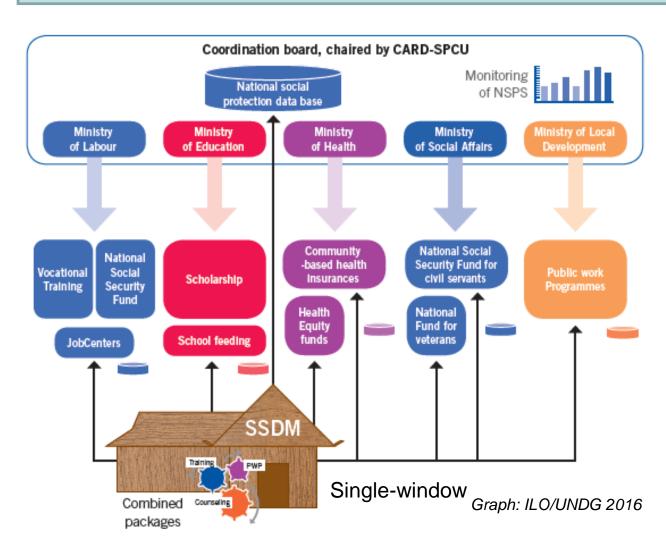
- Coordination mechanisms
- Assignment of concrete roles & responsibilities to each layer of the sub-national administration in the delivery of social services
- Who does what & at which layer?

Monitoring

- Building capacity of local institutions to administer & monitor existing SP
- Coherent framework for the implementation of national SP strategies in an integrated way
- Reporting from local to central level

Source: ILO/UNDG 2016

Simplifying Delivery: Gov't of Cambodia - Social Service Delivery Mechanism



Main objectives:

- Extend SP coverage
- † Efficiencies & traceability
- Trigger crossministerial coordination
- Empower communities & local administrations in providing social services
- Monitoring & reporting

Management Information Systems & Single Registry

Important element for managing & coordinating SP & complementary services

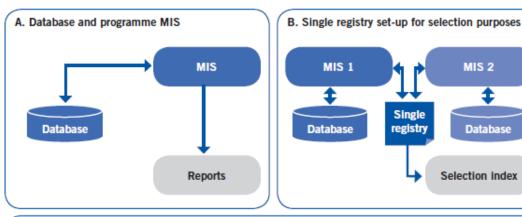
Advantages:

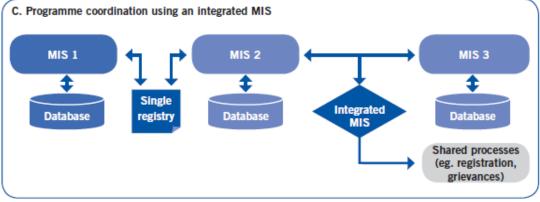
- Identification of uncovered populations & ↑ coverage
- Efficient service delivery
- Comprehensive services provision (within SP & across)
- Improved monitoring of the use of SP & avoid double dipping
- Simplify access to services (one card for all) - portability

Challenges:

- Data security
- Access for all: digital divide

Figure 16. The different types of social protection MIS





Source: Illustration based on V. Barca and R. Chirchir: Single registries and integrated MISs: De-mystifying data and information management concepts (Barton ACT, Department of Foreign Affairs and Trade, 2014), p. 18.

MIS 2

Databas

Pakistan Cash Transfer - Benazir Bhutto Income Support Programme

Legal Framework:

- Personal Data Protection bill is due to be tabled in 2021 (still pending)
- Outlining the purpose of data collection
- Specifying the non-disclosure of data collected
- Specifying the required security level of data storage
- Requirement of notification of beneficiaries in case of breaches

Awareness:

Awareness raising measures both on provider & recipient side

Digital Compact:

 Use of data protection protocols by donor supported SP measures on a voluntary basis (CART framework)





Digitalization and Development

Social protection inter-agency cooperation board

SPIAC-B Working Paper Working Group Digital SP IMPLEMENTATION GUIDE

Good Practices for Ensuring Data Protection and Privacy in Social Protection Systems

A guide for practitioners working and advising in low and middle-income countries

(to be published in July 2022)

Citizen Participation in SP Decision Making

Importance of involving stakeholders (employers, NGOs/CS or citizens)
 to shape decision making around programme design & management

Social Security Schemes (formal sector):

 Tri-partite dialogue formalised form of participation & decision making (social security boards)

Cash transfer schemes (informal sector):

- National level:
 - Platforms for policy support: NGOs, academia, policy champions from within gov't, donors, etc.
- Local level:
 - Civil participation in the monitoring &
 - Raising awareness on SP
 - > e.g. South Africa's framework for monitoring frontline service delivery

India Public Works - Citizen Participation in MGNREGA

Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA)

- Intensive participatory planning exercise to ensure sustainability & identify community works
 - ✓ Create resource & seasonality maps of communities to identify resource availability & seasonal work requirements
 - ✓ Individual HH surveys to identify vulnerabilities & create work list
- To ensure participation of people from socially excluded communities & feasibility of works, the framework promotes focused group discussions & site visits.

Challenges:

- Community workload to engage in planning
- Lack of trained facilitators
- Identification of poor HHs



Key Stakeholders in Social Protection

Government Non-Government

Policymaking & Legislation

- Ministry of Finance
- Office of the Prime Minister
- Line Ministries
- Legislators (Parliament)
- (Development Partners)

Implementation

- Administration Agencies & Local Administration
- NGO's & Private Sector
- Development Partners
- Community Structures & Volunteers

Accountability

- Legislators
- Supreme Audit Institutions
- Civil Society

National

International

Global Players































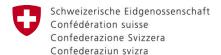








Social Protection Inter-Agency Cooperation Board – SPIAC-B



2.4 SDC Entry Points & Food for Thought

Entry Points for SDC for 'Quick' Gains

- Vast experience in governance at various levels
 - easily engage in strengthening inclusive governance for SP
- Measure progress to make SDC's work on SP more visible:
 - Governance indicators (e.g. local financial resources for SP-delivery)
 - SDC Thematic Reference Indicators (TRIs) on SP
- Consider engaging in regional & global dialogue
 - > e.g. USP2030 working groups, SPIAC-B, SADC or other RECs
- Inclusive governance for SP as a potential "stand-alone characteristic"
- Explore dimensions of SP-governance:
 - as pathway for strengthening Peace, Equality & Gender in SDC cluster
 - to strengthen Peace-Humanitarian-Nexus (incl. fragile contexts)

Q&A Thank you! 응 (F) 🕲

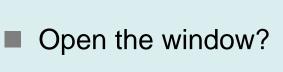
5 min Break



Get some water/coffee?



Stretch?





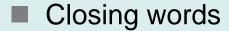
Afterwards, we will continue with:



Case Studies from SDC in Albania



Q&A Session/ Discussion





3. Case Study from SDC in Albania

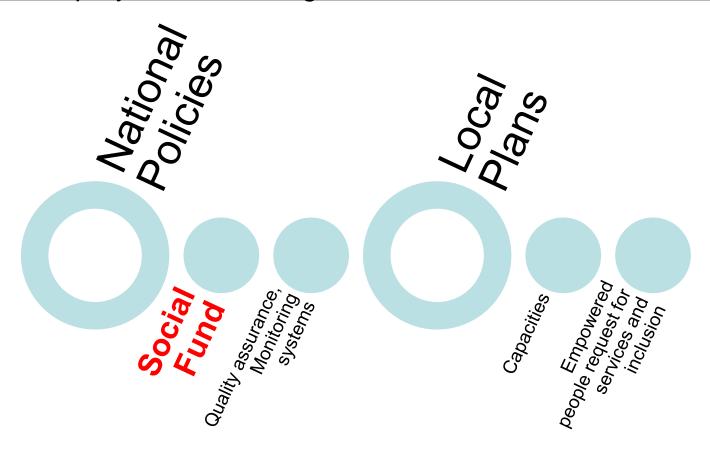
- Context -Albania
- Albania population is estimated at 2.8 million people
- Poverty: 23.4%; Inequality in income distribution: 35.4% (2018)
- Multidimensional factors of poverty, exclusion → PwD, Roma, elderly, women in critical situation
- Poverty reduction, social inclusion → a streamlined concern
- Public Budget for social protection: 9.4% of Albania's GDP (28% EU at average)

- LNOB project at a glance...
- Implemented by the UN in Albania → Modality of the Delivering as One UN; Joint Gov. of Albania-UN Programme
- Albania-Switzerland-UN effort collaborating with municipalities and vulnerable groups.
- LNOB project's target groups
- All marginalised and vulnerable populations, with a focus on people with disabilities, Roma and women
- 50% of the municipalities; other local gov. institutions; NGOs
- At least 160'000 vulnerable persons benefit from improved social inclusion and services
- Putting the target group/their needs at the center →
 a precondition 4 success. LNOB project cannot be an exception

LNOB project' objectives



LNOB project facilitates governance factors that enable:



- <u>Challenges</u>: Low levels of coverage, weak mechanisms for inclusivity, and weak allocative and technical efficiency
- Lessons learned:
- Decentralized social services → reduce poverty and exclusion
- Social Fund+ local social plans → decentralized social services
- Building on achievements + strength of the UN system
- Specialized staff at the national/local level is a critical factor
- Institutional policy collaboration is weak
- NGOs and services providers suffer from fragmentation
- LNOB adapted its operations to changing external events
- Good response by targeted vulnerable families
- Financing and quality of social services: topics for follow up
- Private sector partip. in social services delivery to be explored

Q&A Thank you! 응 (E) 🕲



4. Closing Words

Conclusion / Main Take Away Messages



- Governance pervades different aspects & stages of SP policy
 & its delivery processes
- Vehicle through which the right to SP is achieved



- Appropriate front-line services contribute to building trust (both among right-holders & stakeholders in SP)
 - strengthening the social contract/political cohesion



- SP is an important pathway to address broader social & political determinants
 - incl. equity, peace/political stability or gender-aspects, inclusive growth

4. Closing Words

Reflection Questions & Food for Thought



- What are entry points for the SDC in SP system strengthening in my country context, also in relation to a potential nexus?
- How can my governance programme also make the link to social protection when engaging in system strengthening for improving access to services? Where does this need more articulation in the entry proposal/measuring?
- Who are the donors and development partners that we need to link up to and talk to?
- How can I maximise further impacts around peace, equity, gender and social inclusion through strengthening governance for SP? Where do I need to connect the dots?



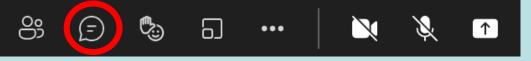
- If you have any further questions or need for clarification, please feel free to contact us:
 - Barbara Rohregger: <u>b.rohregger@socialprotection.at</u>
 - Franziska Denz: franziska.denz@gopa.de

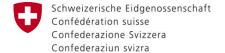
4. Closing Words



5. Evaluation

- Please find the link for a 2 min evaluation in the chat
- Thank you for your participation!







Next Learning Module on 22.06.2022



SDC & Social Protection Online Learning Series

Module 8: Gender & Social Protection

Overview Training Series

MODULE TYPE	CONTENT	DATE
Basic Module 1:	What is Social Protection in the SDC?	23.06.2021
Basic Module 2:	Overview of Social Protection Instruments & Impacts	18.08.2021
Technical Module 3:	Agriculture, Food Security & Social Protection	22.09.2021
Technical Module 4:	Social Protection in the Context of Education, Employment, Private Sector Development & Financial Inclusion	17.11.2021
Technical Module 5:	Health & Social Protection	26.01.2022
Technical Module 6:	Triple Nexus & Shock-Responsive Social Protection	23.03.2022
Technical Module 7:	Governance / Systems Strengthening & Social Protection	18.05.2022
Technical Module 8:	Gender & Social Protection	22.06.2022
Technical Module 9:	Social Protection Indicators to Leave No One Behind	24.08.2022

